30 September 2014

# Internal Audit Progress Report Quarter Ended 30 June 2014



# **Report of the Chief Internal Auditor and Corporate Fraud Manager**

# **Purpose of the Report**

- 1 To inform Members of work carried out by Internal Audit during the period April to June 2014.
- 2 The report aims to:
  - Provide a high level of assurance, or otherwise, on internal controls operated across the Council that have been subject to audit
  - Advise you of issues where controls need to improve to effectively manage risks
  - Advise you of any other types of audit work carried out such as grant certification or consultancy reviews where an assurance opinion on the control environment may not be applicable
  - Advise you of amendments to planned work and unplanned work carried out or to be carried out
  - Track progress on the response to audit reports and the implementation of agreed audit recommendations
  - Advise you of any changes to the audit process
  - Provide an update on our performance indicators comparing actual performance against planned
- 3 Appendices attached to this report are summarised below. Those marked with an asterisk are not for publication (Exempt information under Part 3 of Schedule 12a to the Local Government Act 1972, paragraph 3.)

| Appendix 1 | Report Implications                                     |
|------------|---|
| Appendix 2 | Audit methodology                                       |
| Appendix 3 | Progress on plan  |
| Appendix 4 | Final reports issued this quarter                       |
| Appendix 5 | High and medium priority actions raised and implemented |
| Appendix 6 | *Overdue actions  |
| Appendix 7 | *Limited Assurance Audit Opinions                       |
| Appendix 8 | Performance Indicators                                  |
|            |   |

# Background

- 4 Internal Audit is an independent, objective assurance and consultancy activity designed to add value and improve the organisation's operations.
- 5 The audit strategy and annual audit plan covering the period July 2013 to June 2014 was approved by Audit Committee at its meeting on the 27 June 2013.
- 6 The audit methodology used to determine the risk priority for addressing audit findings and how we arrive at our assurance opinion on each review is given in Appendix 2.

# Progress against planned work

- 7 A summary of the approved annual plan for each service grouping, updated to reflect work in progress and/or brought forward from last year's plan, is attached at Appendix 3. The status of each audit as at 30 June 2014 is indicated.
- 8 The status of each type of audit, including work in progress carried forward from the 2012/13 plan and as shown in Appendix 3, is summarised below:

| Status                              | Assurance | Advice &<br>Consultancy | Proactive<br>Fraud |
|-------------------------------------|-----------|-------------------------|--------------------|
| Not Started                         | 0         | 0                       | 0                  |
| Planning &<br>Preparation           | 2         | 1                       | 0                  |
| Terms Of<br>Reference Agreed        | 1         | 0                       | 0                  |
| Fieldwork In<br>Progress            | 31        | 11                      | 7                  |
| Complete (Draft or<br>Final Report) | 121       | 23                      | 12                 |
| Agreed to<br>Defer/Cancelled        | 14        | 7                       | 1                  |
| Total                               | 168       | 42                      | 20                 |

- 9 Where work is finalised the resultant assurance opinion, if applicable, is also shown in Appendix 3.
- 10 A summary of final audit reports issued this quarter is given in Appendix 4.

# Audit activity this quarter

# Amendments to the approved 2013/14 Audit Plan

11 The following amendment to the approved plan have been agreed with Corporate Directors this quarter:

| Service<br>Grouping                                  | Audit   | Audit Type          | Type of<br>Amendment       | Reason   |
|--|---|---------------------|----------------------------|--|
| Assistant Chief<br>Executive (ACE)                   | Data Protection<br>Review of Data<br>Access,<br>Records<br>Storage and<br>Scanned<br>images | Assurance<br>Review | Cancelled                  | The service requested that<br>Internal Audit focusses on<br>the data protection review of<br>procurement in the final<br>quarter of 2013/2014. A<br>schedule of data protection<br>reviews for 2014/2015 is to<br>be developed.  |
| Children &<br>Adults Services<br>(CAS)               | Troubled<br>Families<br>Programme   | Assurance<br>Review | Deferred to 2014 /<br>2015 | Service confirmed that<br>actions are currently being<br>undertaken in this area and<br>requested review be deferred<br>until October.   |
| Children &<br>Adults Services<br>(CAS)               | First Contact<br>Service  | Assurance<br>Review | Deferred to 2014 /<br>2015 | Review not scheduled to begin until July 2014.   |
| Children &<br>Adults Services<br>(CAS)               | School Financial<br>Performance<br>Management   | Assurance<br>Review | Deferred to 2014 /<br>2015 | Review not scheduled to begin until July 2014.   |
| Children &<br>Adults Services<br>(CAS)               | Schools<br>Organisations<br>and Capital<br>Programme  | Assurance<br>Review | Deferred to 2014 /<br>2015 | Review not scheduled to begin until July 2014.   |
| Neighbourhood<br>Services                            | Stanley Bowls   | Assurance<br>Review | Deferred to 2014/15        | Review not scheduled to begin until July 2014.   |
| Regeneration<br>and Economic<br>Development<br>(RED) | Sustainable<br>Transport  | Assurance<br>Review | Deferred to<br>2014/15     | As an advice and<br>consultancy review had only<br>recently completed during<br>2013/2014, it was agreed to<br>defer this assurance review<br>until 2014/2015.   |
| Resources  | Personal<br>Budgets   | Counter<br>Fraud    | Cancelled                  | This planned counter fraud<br>review was cancelled as new<br>working arrangements are<br>being developed between the<br>Direct Payments Team in<br>CAS, the Corporate Fraud<br>Team and Internal Audit. An<br>assurance review of<br>Personal Budgets is now<br>included in the 2014/2015<br>audit plan. |
| Resources  | Ethics  | Assurance<br>Review | Cancelled                  | This review was cancelled,<br>and will be carried out as part<br>of specific audits included<br>within the 2014/2015 audit<br>plan.  |
| Resources  | Electoral<br>Services   | Assurance<br>Review | Deferred to<br>2014/15     | This audit was deferred to 2014/2015 at the request of the service.  |

| Service<br>Grouping | Audit   | Audit Type          | Type of<br>Amendment   | Reason  |
|---------------------|---|---------------------|------------------------|---|
| Resources           | Information<br>Security Policies<br>– Business<br>Continuity Policy | Assurance<br>Review | Cancelled              | It was agreed to cancel this<br>review, as management is<br>already aware of several<br>outstanding issues in relation<br>to the policy. It was agreed,<br>with the service, that the<br>scope of this compliance<br>review would be built into the<br>audit of ICT Business<br>Continuity Planning, which is<br>included in the 2014/2015<br>audit plan. |
| Resources           | School Financial<br>Performance<br>Management<br>(Part 2)           | Assurance<br>Review | Deferred to<br>2014/15 | This review has been<br>deferred to 2014/2015, as<br>the Part 1 review is still in<br>progress, and the outcome of<br>the Part 1 review is needed<br>to inform Part 2.  |

- 12 10 unplanned reviews have been added to the plan this quarter. Of these 3 relate to potential fraud or irregularity investigations. Details of the progress on all investigations will be included in the next fraud and irregularity update report which will be considered by the Committee at its meeting in July.
- 13 The 7 non-investigative reviews, which are to be resourced from the contingency provision within the plan, are detailed below:

| Service<br>Grouping                                  | Audit  | Audit Type              | Reason  |
|--|--|-------------------------|---|
| Neighbourhood<br>Services (NS)                       | Freemans Quay Cash Collection                      | Assurance               | Planned for 2014/15 however<br>there was the opportunity to start<br>work early.  |
| Neighbourhood<br>Services (NS)                       | Durham Town Hall – Income and<br>Bookings          | Assurance               | Planned for 2014/15 however<br>there was the opportunity to start<br>work early.  |
| Neighbourhood<br>Services (NS)                       | Bishop Auckland Town Hall –<br>Income and Bookings | Assurance               | Planned for 2014/15 however<br>there was the opportunity to start<br>work early.  |
| Neighbourhood<br>Services (NS)                       | Grounds Maintenance<br>Arrangements - Schools      | Assurance               | Planned for 2014/15 however<br>there was the opportunity to start<br>work early.  |
| Regeneration<br>and Economic<br>Development<br>(RED) | Housing Stock Transfer                             | Advice &<br>Consultancy | It was agreed with the service to<br>attend project meetings so that<br>Internal Audit could be kept up to<br>date on the status of the project.  |
| Regeneration<br>and Economic<br>Development<br>(RED) | Evidence of Council Asset                          | Advice &<br>Consultancy | Complaint in relation to evidence held for a Council asset.   |
| Resources  | Pensions Project Group                             | Advice &<br>Consultancy | Internal Audit involvement in the<br>Project Board which has been<br>established for the implementation<br>of the replacement Pensions<br>System. |

# **Outstanding Management Responses to Draft Reports**

14 There are no responses to draft reports remain overdue at the time of writing.

## Response to audit findings and recommendations

- 15 Details of the numbers of High and Medium priority ranking recommendations raised and overdue, by Service Grouping and Audit Year, are given in Appendix 5.
- 16 A summary of progress on actions due by the 30 June 2014 is given below:

| Service<br>Grouping                                  | Number of<br>Actions Due to<br>be<br>Implemented | Number of<br>Actions<br>Implemented | Actions<br>Overdue by<br>Original<br>Target Date | Actions<br>with<br>Agreed<br>Revised<br>Target<br>Date | Actions<br>Overdue<br>by Revised<br>Target<br>Date |
|--|--|-------------------------------------|--|--|--|
| Assistant Chief<br>Executive<br>(ACE)                | 20   | 19                                  | 1  | 1  | 0  |
| Children and<br>Adult Services<br>(CAS)              | 59   | 56                                  | 3  | 3  | 0  |
| Neighbourhood<br>Services (NS)                       | 179  | 161                                 | 18   | 18   | 0  |
| Regeneration<br>and Economic<br>Development<br>(RED) | 44   | 41                                  | 3  | 3  | 0  |
| Resources  | 275  | 259                                 | 16   | 16   | 0  |
| TOTAL  | 577  | 536                                 | 41   | 41   | 0  |

\* For some service groupings these figures include actions raised in previous financial years. Once all actions for a year have been cleared they are no longer reported.

It is encouraging to note of the 577 actions due to be implemented that 536 (93%) have been implemented. The Chartered Institute of Public Finance and Accountancy (CIPFA), benchmarking exercise indicates that average performance in this area is 70 to 80%. At present the Council is delivering in excess of this target.

## Limited Assurance Opinion Audits

17 There have been no audits finalised in this quarter which resulted in a 'limited assurance' opinion.

# **Performance Indicators**

- 18 A summary of our actual performance at the end of June 2014 compared to agreed target performance indicators is given in Appendix 8.
- 19 Your attention is drawn to our primary PI, which is an important measure of the ability to provide an annual audit opinion and is the % of planned assurance reviews complete. Actual performance stands at 93% at present against the full year target of 90%.

## Recommendations

- 20 Members are asked to note,:
  - The amendments made to the 2013/14 Annual Audit Plan
  - Work undertaken by Internal Audit during the quarter ended 31 June 2014 and the assurance on the control environments provided
  - The performance of the service during the period
  - Progress made by service managers in responding to the work of Internal Audit

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# Appendix 1: Implications

# Finance

There are no direct financial implications arising for the Council as a result of this report, although we aim through our audit planning arrangements to review core systems in operation and ensure through our broad programme of work that the Council has made safe and efficient arrangements for the proper administration of its financial affairs.

# Staffing

None

## Risk

This report requires no decision and so a risk assessment has not been carried out

# Equality and Diversity / Public Sector Equality Duty

None

## Accommodation

None

Crime and disorder

None

Human rights

None

Consultation

None

## Procurement

None

#### **Disability Issues**

None

Legal Implications

None

# ASSURANCE OPINION METHODOLOGY

# <u>Findings</u>

Individual findings are assessed on their impact and likelihood based on the assessment rationale in the tables below:

| Impact Rating | Assessment Rationale  |
|---------------|---|
| Critical      | A finding that could have a:  |
|               | Critical impact on operational performance  |
|               | (Significant disruption to service delivery)  |
|               | Critical monetary or financial statement impact   |
|               | (In excess of 5% of service income or expenditure budget )  |
|               | Critical breach in laws and regulations that could result in significant fine and consequences  |
|               | (Intervention by regulatory body or failure to maintain existing status under inspection regime)  |
|               | Critical impact on the reputation of the Council  |
|               | (Significant reputational damage with partners/central government and/or significant number of complaints from service users)                       |
|               | Critical impact on the wellbeing of employees or the public   |
|               | (Loss of life/serious injury to employees or the public)  |
| Major         | A finding that could have a:  |
|               | Major impact on operational performance   |
|               | (Disruption to service delivery)  |
|               | Major monetary or financial statement impact  |
|               | (1-5% of service income or expenditure budget )   |
|               | Major breach in laws, regulations or internal policies and procedures   |
|               | (non compliance will have major impact on operational performance, monetary or financial statement impact or reputation of the service)             |
|               | Major impact on the reputation of the service within the Council and/or complaints from service users   |
| Minor         | A finding that could have a:  |
|               | Minor impact on operational performance   |
|               | (Very little or no disruption to service delivery)  |
|               | Minor monetary or financial statement impact  |
|               | (less than 1% of service income or expenditure budget )   |
|               | Minor breach in internal policies and procedures  |
|               | (non compliance will have very little or no impact on operational performance, monetary of financial statement impact or reputation of the service) |

| Likelihood | Assessment criteria   |
|------------|---|
| Probable   | Highly likely that the event will occur (>50% chance of occurring)              |
| Possible   | Reasonable likelihood that the event will occur (10% - 50% chance of occurring) |
| Unlikely   | The event is not expected to occur (<10% chance of occurring)                   |

#### ASSURANCE OPINION METHODOLOGY

#### **Overall Finding Rating**

This grid is used to determine the overall finding rating.

| LIKELIHOOD |       |        |          |
|------------|-------|--------|----------|
| Probable   | М     | Н      | Н        |
| Possible   | М     | M      | Н        |
| Unlikely   | L     | L      | L        |
|            | Minor | Major  | Critical |
|            |       | IMPACT |          |

#### Priority of our recommendations

We define the priority of our recommendations arising from each overall finding as follows;

| High          | Action that is considered imperative to ensure that the service/system/process objectives are not exposed to <b>significant risk</b> from weaknesses in critical or key controls. |  |
|---------------|---|--|
| Medium        | Action required to ensure that the service/system/process objectives are not exposed to <b>major risk</b> from weaknesses in controls.  |  |
| Best Practice | The issue merits attention and its implementation will enhance the control environment or promote value for money.  |  |

#### **Overall Assurance Opinion**

Based upon the ratings of findings and recommendations arising during the audit as summarised in risk matrix above we define the overall conclusion of the audit through the following assurance opinions:

| Substantial Assurance | Whilst there is a sound system of control, there are either no weaknesses or some weaknesses, which may put some of the system       |
|-----------------------|--|
|                       | objectives at minor risk.  |
| Moderate Assurance    | Whilst there is basically a sound system of control, there are some weaknesses, which may put some of the system objectives at major |
|                       | risk.  |
| Limited Assurance     | There are weaknesses in key areas in the system of control, which put the system objectives at significant risk.                     |